DEVELOPMENT CONSENT ORDER APPLICATIONS - HELPSHEET FOR INTERESTED PARTIES

Planning Inspectorate Video Explaining the Process https://www.youtube.com/watch?v=4COj1N0kbfA

Planning Act 2008

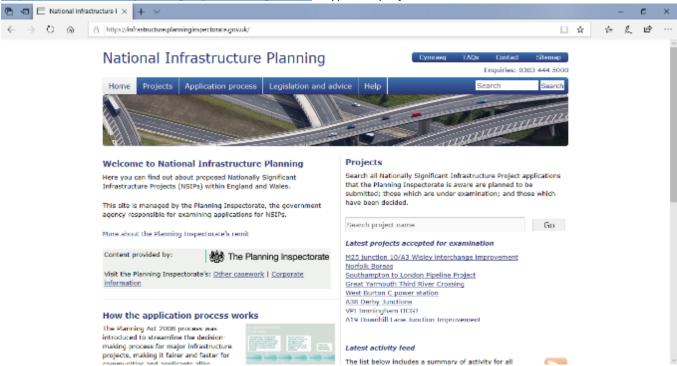
http://www.legislation.gov.uk/ukpga/2008/29/contents

Planning Portal

https://www.planningportal.co.uk/

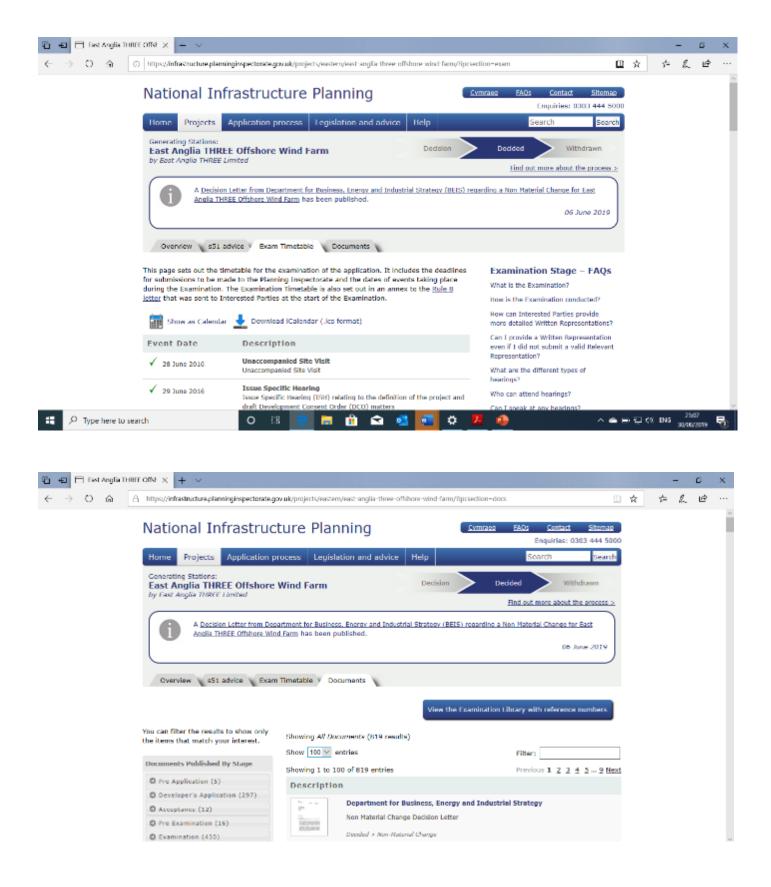
Planning Inspectorate Website for the Application

https://infrastructure.planninginspectorate.gov.uk/ - Type the project name in the search box.



Different tabs appear for Overview (showing the latest position/document), Exam'n Timetable and Documents:





Relevant National Policy Statements

EN1 Overarching Energy NPS 2011

EN3 Renewable Energy Infrastructure 2011

EN5 Electricity Networks Infrastructure 2011

https://www.gov.uk/government/publications/national-policy-statements-for-energy-infrastructure

Matters to be disregarded

Planning Act 2008: "S106 (3) The Examining authority may in examining the application disregard representations if the Examining authority considers that the representations—

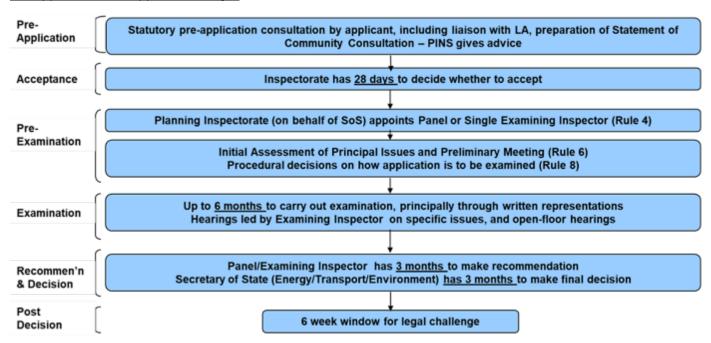
- (a) are vexatious or frivolous,
- (b) relate to the merits of policy set out in a national policy statement, or
- (c) relate to compensation for compulsory acquisition of land or of an interest in or right over land."

Accordance with National Policy Statements

Planning Act 2008: "S104 (3) The Panel or Council must decide the application in accordance with any relevant national policy statement, except to the extent that one or more of subsections (4) to (8) applies.

- (4) ...the UK would be in breach of any of its international obligations.
- (5) ...in breach of any duty imposed on it by or under any enactment.
- (6) ... would be unlawful by virtue of any enactment
- (7) This subsection applies if the Panel or Council is satisfied that the adverse impact of the proposed development would outweigh its benefits.
- (8) This subsection applies if the [F13Secretary of State] is satisfied that any condition prescribed for deciding an application otherwise than in accordance with a national policy statement is met".

Pre-application and Application Stages



Accountability of the Planning Act 2008 process

Sustainable development & good design - S10 of Planning Act 2008 requires SoS to draw up and designate National Policy Statements "with the objective of contributing to the achievement of sustainable development" and "must (in particular) have regard to the desirability of— (a)mitigating, and adapting to, climate change; (b)achieving good design".

Independence of Examining Authority – particularly in how it conducts the examination: "S87(1) It is for the Examining authority to decide how to examine the application".

NPSs are voted on in Parliament.

Statutory pre-application consultation is a legal requirement placed on the applicant.

Pre-app consultation Guidance and S50 Guidance to which the "applicant must have regard"

Local Impact Report from the Local Authority has particular status in S104 & S105 to ensure it is fully taken into account.

Example Draft Examination Timetable/Invitation to Preliminary Meeting:

https://infrastructure.planninginspectorate.gov.uk/wp-content/ipc/uploads/projects/EN010049/EN010049-001710-Rule%206.pdf

Annex D

Draft timetable for examination of the application

The Examining Authority's (ExA) examination of the application takes the form of consideration of written representations about the application. The ExA will also consider any oral representations made at the hearings. The ExA is under a duty to **complete** the examination of the application by the end of the period of 6 months beginning with the day after the close of the preliminary meeting.

Item	Matters	Due Dates 2014
1	Preliminary Meeting	Tuesday 10 June
2	Issue by ExA of: • Examination timetable	Tuesday 17 June
	ExA's first round of written questions	
3	Deadline I (Notifications)	Tuesday 24 June
	Deadline for receipt of: Notification of wish by an interested party to be heard at an open floor hearing	
	 Notification by an affected person of wish for compulsory acquisition Hearing to be held 	
	 Notification of wish to make oral representations at the issue-specific hearing 	
	 Submission of suggested location/sites for the ExA to include as part of the accompanied site visit (ASV) 	
	 Deadline for Statutory Parties to inform the ExA of a wish to be considered an interested party 	
4	Deadline II (Representations)	Tuesday 8 July
	Deadline for receipt of: • Summaries of all RRs exceeding 1500 words	
	 Written representations (WRs) by all interested parties 	

	Summaries of all WRs exceeding 1500 words Local Impact Reports from any local authorities Statements of Common Ground requested by ExA Responses to ExA's first round of written questions Any updated documents from the applicant including updated HRA matrices	
5	Open floor hearing including - Project introduction and explanation by the applicant - Representations by other interested parties	Tuesday 29 July
6	ExA's Inspection of Site(s) in the company of interested parties	Wednesday 30 July
7	Issue-specific hearing including - The draft DCO: introductory issues	Thursday 31 July
8	Deadline III (Comments) Deadline for receipt by the ExA of: Comments on relevant representations (RRs) and on WRs (including any revised DCO from the applicant) Comments on Local Impact Reports Comments on responses to ExA's written questions Written summaries of oral cases made at Hearings held in the week commencing 28 July 2014 and any related information.	Tuesday 5 August
9	Issue-specific hearing including: Habitats Regulations Assessment (including methodology and impacts marine mammals) Impacts on other protected species and habitats Impacts on fishing and navigation Hydrology and physical processes Waste water impacts Construction impacts and socio-economic matters Monitoring, management and mitigation plans and provisions	Tuesday 16 September Wednesday 17 September Thursday 18 September

10	Dates reserved for continuation of issue-specific hearing (if required)	Tuesday 23 September
		Wednesday
		24
		September
		Thursday
		25
		September
11	Date reserved for compulsory acquisition hearing and second open floor hearing (if required)	Tuesday 30 September
	second open noor nearing (in required)	aepteilibei
		Wednesday
		1 October
		Thursday 2
		October
12	Deadline IV (Post hearings)	Tuesday 7
12	Deadline IV (Post hearings)	Tuesday 7 October
12	Deadline for receipt by ExA of:	
12	Deadline for receipt by ExA of: • All post hearing documents (including any revised	
12	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCO from the applicant)	
12	Deadline for receipt by ExA of: • All post hearing documents (including any revised	
12	Deadline for receipt by ExA of: All post hearing documents (including any revised DCD from the applicant) All written summaries of oral cases made at all	
12	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCO from the applicant) • All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's	October Tuesday 14
12	Deadline for receipt by ExA of: All post hearing documents (including any revised DCO from the applicant) All written summaries of oral cases made at all hearings	October
12	Deadline for receipt by ExA of: All post hearing documents (including any revised DCO from the applicant) All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's	Tuesday 14 October Tuesday 4
12	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCD from the applicant) • All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required]	October Tuesday 14 October
13	Deadline for receipt by ExA of: All post hearing documents (including any revised DCO from the applicant) All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] Issue by ExA of:	Tuesday 14 October Tuesday 4 November Tuesday 14
	Deadline for receipt by ExA of: All post hearing documents (including any revised DCD from the applicant) All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] [Sue by ExA of: The Report on the Implications on European Sites	Tuesday 14 October Tuesday 4 November
	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCO from the applicant) • All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] Issue by ExA of: - The Report on the Implications on European Sites (RIES)	Tuesday 14 October Tuesday 4 November Tuesday 14 October
	Deadline for receipt by ExA of: All post hearing documents (including any revised DCD from the applicant) All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] [Sue by ExA of: The Report on the Implications on European Sites	Tuesday 14 October Tuesday 4 November Tuesday 14
	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCO from the applicant) • All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] Issue by ExA of: - The Report on the Implications on European Sites (RIES)	Tuesday 14 October Tuesday 4 November Tuesday 14 October Or Wed 12 Nov if a second round
	Deadline for receipt by ExA of: • All post hearing documents (including any revised DCO from the applicant) • All written summaries of oral cases made at all hearings [Date reserved for issue of second round of ExA's questions if required] [Deadline for the responses to second round of ExA's questions] Issue by ExA of: - The Report on the Implications on European Sites (RIES)	Tuesday 14 October Tuesday 4 November Tuesday 14 October Tuesday 14 October Or Wed 12 Nov if a

14	Deadline V (Final)	Tuesday 28 October
	Final deadline for receipt by ExA of: Comments on the Report on the Implications on European Sites (RIES) Comments on ExA's Consultation DCO (including any revised DCO from the applicant) [And comments on the response to ExA's second round of questions]	Or Thurs 27 Nov if a second round of ExA's Qus
15	Earliest date upon which the ExA could close the examination	Friday 31 October
		Or Fri 28 Nov If a second round of ExA's Ous
16	The ExA is under a duty to complete the examination of the application by the end of the period of 6 months beginning with the day after the close of the Preliminary Meeting.	Wednesday 10 December

Example of Principal Issues:

Annex C

EN010049 - Proposed Tidal Lagoon Swansea Bay: Initial Assessment of Principal Issues

This is the initial assessment of the principal issues by the Examining Authority (ExA) of the application for and relevant representations upon the proposed Tidal Lagoon Swansea Bay. It is not an exclusive list and regard will be had to all matters that are both important and relevant.

Law and Policy

- 1.1 Status and nature of the application as a Nationally Significant Infrastructure Project under ss14 and 15 of the Planning Act 2008.
- Scope of works proposed as the principal development and extent of any associated development to be determined by Welsh Local Planning Authorities.
- 1.3 Other consents that would be required for the generating station to become operational including the proposed Welsh Marine Licence.
- Relevant UK legislation/policy including in National Policy Statements and the 1.4 Marine Policy Statement.
- Relevant Welsh policy in Planning Policy Wales and in Technical Advice Notes (Including TANs 8, 11, 12, 13, 14, 15, 16, 22 and 23), and the relevance of the Welsh Assembly Future Generations Bill, Local Development Plan policies and of any consultation on plan scope, vision and objectives of the proposed National Marine Plan for Wales. 1.5
- Given the representations from Natural Resources Wales, the adequacy of the environmental assessment of impacts:

 on European Sites under the Habitats Regulations;
 in the Water Framework Directive Assessment;
 on terrestrial ecology and Sites of Special Scientific Interest (SSSIs);
 on intertidal benthic ecology (including loss of Biodiversity Action Plan Annex 1 habitats and degradation of features including in an SSSI, mitigation, offsetting, omission of Blackpill SSSI baseline data)

 - mingation, offsetting, omission of Blackpill SSSI baseline data) on sub-tidal ecology (including uncertainty over areas, effects and dredge disposall); in relation to bio-security; on fish (including assessment approach, modelling parameters, impacts of sediment levels on fish spawning including interaction with dimatchange, uncertainty over monitoring and mitigation proposals); on coastal birds (including Sanderling / Ringed Plover and Great Crested Glebe) and.

 - on the value of heritage assets.
- 1.7 Any transboundary issues affecting another European Economic Area state.

Renewable Energy Generation and Climate Change

- The extent to which the proposal would deliver renew
- The contribution the development would make in addressing climate change mitigation and its adaptability to climate change impacts.

Construction Process, Dredging and Physical Processes

- Scope for the Development Consent Order to include/exclude design/works options.
- Use of geotubes, extent of fill generally, using dredged rock and using rock imported to the site.
- The extent to which the sustainable transportation of construction materials to the site is achievable and enforceable under all operating conditions, including capacity at the adjacent rail skings and harbour facilities for the offloading of 2.79mt of rock and rock armour from a Cornwall quarry.
- Extent of effects of dredging including mobilisation of contaminants (such as 3.5 heavy metals) and licensing of dredging
- Sourcing of rockfill imported to the site and any necessary consents required.
- Scouring and scour protection/prevention.
- 3.8 Effects on coastal/sand erosion.
- 3.9 Extent of maintenance operations provided for by the interpretation of 'maintain' in the DCO.
- 3.10 Potential silting (within rivers and within and outside the proposed lagoon).
- 3.11 Demolition of eastern breakwater in the mouth of the river Tawe and realignment of the eastern training wall in the mouth of the river Neath.

Species and Habitats: Impacts on European Sites

- Loss of or change to offshore and intertidal habitats consequent on changes to marine and coastal processes due to construction, operation and/or decommissioning of the project.
- Likely Significant Effects (alone and in combination) on habitats and species at Diety Significant Effects (alone and in combination) on habitats and species at Kenfig, Crymyn Bog, Pembrokeshire Narine, Cardigan Bay and Pen Llyn a'r Samau Special Areas of Conservation and requirement for Habitat Regulations Assessments (including potentially Appropriate Assessment, Assessments of Alternatives, Imperative Reasons of Overriding Public Importance including if necessary compensatory measures). Impacts on species including but not limited to birds, marine mammats, fish, intertibal and subtidal benthic ecology.

- 4.3 Role of environmental monitoring and any triggers for programmed mitigation measures. Securing of such programmes in any Development Consent Order.
- Species and Habitats: Impacts on Other Designated Sites including Sites of Special Scientific Interest
- 5.1 Mitigation of impacts and residual impacts of project (alone and cumulatively) on Sandering / Ringed Piover and Great Crested Glebe and on Annex 1 species under the UK Blodiversity action Plan. Impacts of project (alone and cumulatively) on species including but not limited to birds, marine mammals, turtles, fish (including fish spawning and impacts on salmon and trout), intertidal and subtidal benthic ecology.
- 5.2 Role of environmental monitoring and any triggers for programmed mitigation measures. Securing of such programmes in any Development Consent Order.
- 5.3 Habitat creation as mitigation and bio-security.

6. Shipping, Recreational and Navigational Safety

- 6.1 Reduced accessibility to the estuary/open sea for pleasure craft etc.
- 6.2 Marine access to the lagoon and potential for wave echo around lagoon walls.
- 6.3 Siltation of the dredged Swansea Bay and approach channels to rivers Tawe and Neath.
- 6.4 Shipping routes and impacts related to rock transhipment and construction.
- 6.5 Aids to Navigation as provided for in the DCO. Operation of Safety Zones and navigational and marine safety measures.
- 6.6 Navigational rights.
- 6.7 Transfer of Welsh Marine Licence.

7. Fishing

- Impacts on fish movement and fishing areas including along the rivers Tawe and Neath.
- 7.2 Impacts on fish stocks, the fishing industry and on recreational fishing.
- 7.3 Effects of any exclusion areas during construction and operation of the proposal.

8. Flooding

8.1 Residual flooding risk impacts including impacts of flooding and/or severe storms upon proposed structures and on other coastal areas, sea defences and other structures.

12. Compulsory Powers

- 12.1 Whether acquisition of the land is necessary, whether alternatives have been considered and whether there is a compelling case in the public interest (s122) for the acquisition of identified plots and compulsory powers over, and rights in, land, subject to any protective provisions.
- 12.2 Whether the interference in human rights of compulsory acquisition powers would be justified and proportionate.
- 12.3 Special land: the need for any authorisations to acquire Crown Land (under s135), statutory undertakers land (s127) or to interfere with statutory undertakers' equipment (s138).
- 12.4 Extent and detail of rights proposed to be acquired in land.
- 12.5 Other compulsory powers proposed to be granted, including temporary possession/use of land, powers to override easements and rights over/under streets.

Gideon Amos

Gideon Amos OBE RIBA MRTPI, Lead member of the Examining Authority On behalf of the Panel 1 May 2014

9. Natural and Built Heritage

- 9.1 Impacts on natural heritage features.
- Impacts on manmade designated and undesignated heritage assets and their significance.

10. Socio-economic, Health and Terrestrial Traffic and Noise Impacts

- 10.1 Impacts upon the local highway network during construction arising from the road transportation of the raw materials required to produce 220,000m³ of concrete as well as other construction materials.
- 10.2 Effects upon transport systems, including effects on individual services and bus and rail networks and systems and upon pedestrians, cyclists, motorists, other read users and on rights of way.
- 10.2 Traffic, air quality and noise impacts onshore.
- 10.3 Effects on water quality and the Water Framework Directive requirements (including potential greation of a new water body).
- 10.4 Given the aspiration to undertake construction works 24/7, the impacts arising from espects of the construction noise upon local communities and the environment.
- 10.5 The impacts arising from the construction of the development (alone and in combination with developments such as Swanses University Bay Campus; SAI Development and Coed Darcy Urban Village and marine projects) upon the local community (including nearly industrial/commercial/ciniversity areas) in terms of lony movements, notes, dust and vibration during the construction phases.
- 10.6 The impact of electro-magnetic fields including human receptors offshore.
- 10.7 Health related contamination impacts.
- 10.8 Health impact assessment and health and safety of construction and operational personnel, offshore and onshore.
- 10.8 Employment, skills and community benefits and impacts.

11. Landscape, Seascape, Visual Impacts and Design

- 11.1 Visual impact of the proposals (including buildings and lighting) and principles of good design.
- 11.2 How the detailed design of the proposed buildings and structures will be determined and approved given the limits of deviation proposed. The adequacy of DCO provisions for the detailed design.

Example Agenda for Preliminary Meeting:

Annex B

Agenda for the Preliminary Meeting			
Date:	10 June 2014		
Meeting	Start Time: 10.00am		
Venue:	Dylan Thomas Centre		
9.30	Reem opens 1. Welcome and Introductions		
20.00	2. Panel's Introduction to the Examination Process		
	3. Panel's Introduction of Principal Issues		
	4. Draft Timetable for the Examination – see Annex D		
	Deadline 1: Notifications		
	(including site inspections, hearings and submission of any updated documents)		
	Deadline II: Written Representations		
	(including responses to Panel's questions, Local Impact Reports, Statements of Common Ground)		
	Deadline III: Comments		
	Deadline IV: Post-Hearing Documents		
	Deadline V: Responses to habitat regulations Assessment Matrices and to draft Development Consent Order		
	5. Close of the Preliminary Meeting		

Please note: The ExA will conclude the meeting as soon as all relevant contributions have been made. If there are any additional matters to be dealt with or submissions take a considerable amount of time, the meeting may run for longer and the order of items may change.

Example of Final Examination Timetable:

 $\frac{https://infrastructure.planninginspectorate.gov.uk/wp-content/ipc/uploads/projects/EN010049/EN010049-001725-Rule%208%20Final.pdf$